



Allan Ekberg, Mayor

INFORMATIONAL MEMORANDUM

TO: Finance and Governance Committee

FROM: Laurel Humphrey, Legislative Analyst

DATE: May 2, 2023

SUBJECT: City Council Rules of Procedure Update

ISSUE

Proposed revisions to City Council Rules of Procedure

DISCUSSION

The City Council adopted a comprehensive new Rules of Procedure in 2021 that incorporated various sources of information regarding City Council operations into one updated policy document adopted by resolution. The City Council at that time declared its intent to review the Rules on a biennial basis to ensure alignment with state law, current processes, and best practices. A minor update was made in 2022 to incorporate a new state law allowing remote meeting attendance by Councilmembers.

Draft Rules of Procedure

The attached proposed draft incorporates amendments and new additions in a few different categories:

1. 2023 City Council Retreat Outcomes

The focus of the 2023 City Council Retreat held on 3/4/23 was on Council processes and working agreements. The facilitator issued a report including recommendations for working agreements, and the City Council convened a <u>special work session on 3/13/23</u> to discuss these. City Council input from that meeting was incorporated into this draft.

2. Clarification and/or alignment with current practice

Several amendments to existing language are included to provide clarity or expand on a concept.

3. Continuing to incorporate 2013 City Council Operating Procedures

The City Council adopted a series of Operating Procedures in 2013. Staff's goal has been to replace that format by incorporating the content into the Rules of Procedure so that there is one single source of information. This proposed update includes three more from that 2013 series, with just two remaining.

4. Minor housekeeping edits

There are only a few of these, such as replacing all instances of "full Council" with "entire Council" as suggested by the City Attorney.

Consequences

The current Rules are silent on any consequences for an individual Councilmember who does not abide to these agreed-upon standards. If the Committee would like to consider adding such language, the City Attorney has some suggestions that can be added to the next version. Consequences in other cities have included formal censure, removal of internal or external committee assignments, and more.

Council Meeting Follow-Up

At the March 13 retreat follow-up work session, the City Council discussed the need for assurance from City Administration that there will be follow-up to public comment as well as certain Council requests. Below is a summary of the current practice.

Public Comment follow-up

Members of the public often make comment that necessitates staff assistance either during or following the meeting. Staff members are almost always onsite and will frequently walk out to the lobby with the individual to provide information or advice on how the city may assist. Some public comments require staff to gather information or coordinate with a staff member not in attendance. In these cases, staff will connect with the commenter (if they left contact information on the sign-in sheet) as soon as is possible following the meeting. Public comments requiring follow-up are tracked by the Legislative Analyst in a log, where resolutions to comments are also added as they become available. This document is used to help populate the "Responses to Council/Community inquiries" section of the City Administrator Report that goes into Regular Meeting packets. Information about resolution to Council comments is also often provided to Councilmembers via email. Proposed Council Rule V(B)3 would require the Presiding Officer to make comments about how meeting follow-up may occur.

Councilmember Inquiry Follow-Up

Councilmember requests for additional information are also tracked in the Council meeting follow-up log maintained annually by the Legislative Analyst. This includes requests from individual Councilmembers as well as significant items requested by a Council majority. Responses to these items are given in the City Administrator report, via email, at a future meeting, or sometimes a combination of these methods.

RECOMMENDATION

Staff is seeking Committee feedback on the draft updated Rules. The Committee may want to review the next version or choose to forward the next version to the Committee of the Whole.

ATTACHMENTS

- Draft Rules of Procedure
- Table of Amendments
- Policies Proposed for Replacement

Rules of Procedure of the Tukwila City Council

Introduction

The Rules of Procedure set forth herein are adopted for the sole benefit of the members of the City Council to assist in the orderly conduct of Council business. These Rules of Procedure do not grant rights or privileges to members of the public or third parties. Failure of the City Council to adhere to these rules shall not result in any liability to the City, its officers, agents, and employees, nor shall failure to adhere to these rules result in invalidation of any Council act.

I. City Council Powers and Duties

A. City Council Authority

- 1. As the legislative branch of city government, the City Council is responsible for passing laws, setting the municipal budget, establishing policy, and other responsibilities defined by state law.
- Decisions are made as a collective body and no individual member has any extraordinary powers beyond those of other members, except as described in Section I.B.
- Members of the Council shall refrain from becoming directly involved in the administrative affairs of the City, including intervening in staff decisionmaking, scheduling or directing work, and executing priorities without the prior knowledge and approval of the City Council as a whole.
- 4. The City Council has no policy direction over judicial matters and members may not interfere with judicial processes or decisions.

B. Council President - Mayor Pro Tempore

- 1. At the first Regular Meeting in January of each year, members of the City Council shall elect from their number a Council President who shall hold office at the pleasure of the Council. The general practice is to elect presidents in a rotating order by seniority, which is determined by the:
 - Greatest consecutive number of years served;
 - b. Greatest consecutive number of years plus months or years served prior to the current term(s);
 - c. Number of votes when elected.
- 2. If the Councilmember who is next in line is unable to serve as Council President, they will notify the City Council in writing by the last Regular Meeting of the previous year. If this opt-out request is approved by the City Council, service will fall to the next Councilmember in the order of seniority. The Councilmember whose opt-out was accepted by the City Council will remain at the top of the rotation with the opportunity to serve as Council President the following year.

- In the absence of the Mayor, the Council President shall become the Mayor
 Pro Tempore and perform the duties of the Mayor except that the Council
 President shall not have the power to appoint or remove any officer or to
 veto any ordinance.
- 4. If a vacancy occurs in the office of Council President, the City Council, at their next Regular Meeting, shall select a new Council President to serve the remainder of the year.
- 5. If a vacancy occurs in the office of the Mayor, the City Council, at their next Regular Meeting, shall elect from their number a Mayor who shall serve until a Mayor is elected and certified at the next municipal election.

C. Working Relationship with City Administration

- Councilmembers should approach work with a collaborative spirit, assuming that city staff also want a successful outcome toward what is best for the City of Tukwila.
- 2. Councilmembers should communicate with staff in a respectful tone that acknowledges their professionalism, experience, and expertise.
- 3. If a Councilmember has a concern with staff behavior or something a staff member says in any setting, they will address that concern to the Mayor and City Administrator.

D. Requests for Administration Staff Assistance

- 1. Requests for staff time in the form of assistance or a work product should be made through appropriate channels, which are determined based upon the nature of the request.
- 2. Requests for staff time are either **minimal**, with limited impact, or **significant**, affecting schedules, work assignments, or staffing levels.
- No Councilmember shall request or direct staff to initiate any significant action, project or study without the consent of a majority of the Council obtained during a Committee of the Whole or Regular or Special Meeting.
- 4. The City Council should consider existing City priorities, budget and staffing levels when deliberating such a request. If approved by the full Council, the request will be noted on an appropriate committee work plan.
- Regardless of the level of staff assistance, written information provided by staff should be distributed to all Councilmembers.

II. City Council Meetings

A. Regular Meetings

- 1. The City Council shall meet regularly on the first and third Mondays of each month, except those designated as City holidays, at 7:00 p.m. unless an alternative starting time is set and notice is provided to the public.
- 2. Regular Meetings will be held at Tukwila City Hall, 6200 Southcenter Boulevard, unless otherwise publicly noticed.
- 3. During Regular Meetings the City Council may take formal actions including, but not limited to, adopting ordinances or passing motions or resolutions.

B. Committee of the Whole Meetings

- 1. The City Council shall meet as a Committee of the Whole on the second and fourth Mondays of each month, except those designated as City holidays, at 7:00 p.m. unless an alternate starting time is set and notice is provided to the public.
- 2. The Committee of the Whole shall meet at Tukwila City Hall, 6200 Southcenter Boulevard, unless otherwise publicly noticed
- Meetings of the Committee of the Whole shall be held primarily to consider current issues, discuss policy matters in detail, and coordinate the work of the City Council. The Committee of the Whole will have no power to take final actions including, but not limited to, adopting ordinances or passing motions or resolutions.

C. Special Meetings

Special meetings may be called by the Mayor, Council President, or any three Councilmembers by delivering written notice personally, by mail, by fax, or by electronic mail to each member of the Council at least 24 hours before the time specified for the proposed meeting and with public notice made pursuant to RCW 42.30.080.

D. Executive Sessions

- The City Council may hold an Executive Session during a Regular Meeting, Special Meeting, or Committee of the Whole to consider certain matters of confidential concern as set forth in RCW 42.30.110.
- Before convening an Executive Session, the Presiding Officer must publicly announce the purpose and the time upon which the Executive Session will be concluded. An Executive Session may be extended to a later time by public announcement by the Presiding Officer.
- 3. Councilmembers must keep confidential all written materials and verbal information provided during Executive Sessions. This prohibition continues to apply after an individual no longer serves on the City Council.

E. Retreats and Work Sessions

- 1. The <u>full-entire</u> Council may meet periodically in a retreat or work session setting as deemed appropriate by the Council President or a quorum of the Council, respectively.
- 2. No final action will be taken at a retreat or work session.
- 3. Retreat and work session meetings are open to the public and subject to the requirements of RCW 42.30.

F. Attendance

- 1. Councilmembers are expected to maintain reliable attendance at all types of meetings described above.
- 2. Pursuant to RCW 35A.12.060, a City Council position shall be forfeited if the Councilmember fails to attend three consecutive Regular Meetings without being excused by the Council.
- A Councilmember wishing to be excused from a Regular Meeting will
 provide advance notice to the Council President or Legislative Analyst, who
 will in turn notify the other members of the City Council in advance of the
 meeting.

G. Councilmember Remote Attendance at Meetings

- In the event of an emergency as declared by the City, State and/or Federal government, the City Council may arrange for electronic participation at a Regular Meeting, Committee of the Whole, Special Meeting, Executive Session, retreat, standing committee meeting, or work session.
 - a. During a fully-remote meeting, Councilmembers may attend by phone or other electronic means that allow all participants to hear one another.
 - b. Fully-remote meetings are open to the public and arrangements must be conducted such that the public can hear the meeting while it is occurring, subject to the requirements of RCW 42.30.
- 2. In times of non-emergency, the City Council prefers and recognizes the value of in-person attendance at meetings as integral to public service. However, remote attendance by a Councilmember not physically able to be present, whether for all or part of a meeting, is allowed subject to the following provision:
 - a. Councilmembers may attend remotely a maximum of five Regular or Committee of the Whole meetings per calendar year; provided the Council may, by majority vote, allow a Councilmember to attend additional meetings remotely in excess of five per year due to medical or other factors beyond the individual's control.

- b. A Councilmember planning to attend a meeting remotely should notify the Legislative Analyst and/or Council President no later than two hours prior to the meeting start time or 15 minutes prior to an emergency meeting.
- c. A Councilmember attending remotely will be marked present, counted toward a quorum, and can vote just as if physically present.
- d. If a Councilmember's virtual connection should become lost during the meeting, the meeting should continue unless quorum is no longer met.
 A Councilmember's loss of a virtual connection will not be counted toward the maximum limit described in Section 2.a.
- e. Councilmembers are expected to follow current pandemic quarantine procedures as recommended by Public Health Seattle & King County. Remote attendance for this purpose will not be counted toward the maximum limit described in Section 2.a.

III. <u>Legislative Process</u>

A. City Council Business

- Matters to be considered by the Council shall be placed on a standing committee, Committee of the Whole, or Regular Meeting agenda and include items required by law to be presented to Council, items requested by a majority of the Council, staff-initiated items in accordance with the City's strategic priorities and work plan, and items referred from previous meetings.
- As a general practice, legislative actions to come before the City Council for a decision should appear first before a standing committee, then the Committee of the Whole, then a Regular Meeting. Informational items not requiring a decision may be scheduled with more flexibility as the situation requires.
- 3. Items may be placed directly on the agenda of a Committee of the Whole or a Regular Meeting when the items are approved by the Council President, and the items are routine or in the event of an emergency.

B. Legislative Actions

1. Ordinances are legislative items used to regulate matters of local concern, such as land use, animal control, local law enforcement and health and safety issues. Ordinances must comply with the terms of the U.S. and Washington State constitutions and the general laws of the City and State. Many ordinances are classified as "codifiable," meaning the ordinance will be incorporated into the Tukwila Municipal Code, which makes the laws of the City easily accessible by subject matter. Examples of non-codifiable ordinances include the annual property tax levy and adoption of the budget.

- Public emergency ordinances may take effect immediately upon final passage if passed by an affirmative vote of 5 Councilmembers.
- 2. Resolutions are legislative items that are advisory or policy-oriented in nature. Resolutions may be used to offer support for ballot measures, set hearing dates for a street vacation or update fee schedules. Resolutions are not a part of the Tukwila Municipal Code. Resolutions are signed by the Council President but are sometimes signed jointly with the Mayor, or prepared for signature by all Councilmembers, particularly when ceremonial or honorary in nature.
- 3. Motions are generally short statements to direct that a specific course of action be taken on behalf of the City.
- 4. All proposed ordinances and resolutions shall be reviewed by the City Attorney and bear the Attorney's certification that they are in correct form before final passage.

C. Meeting Agendas

- The City Clerk shall be responsible for preparing agendas for Regular, Special, and Committee of the Whole meetings, and presented in a timely manner to the Council President or designee for approval. After the proposed agenda has been approved, the City Clerk shall publish the final agenda in accordance with the provisions of RCW 42.30.
- 2. The order of a **Regular Meeting** agenda shall be:
 - a. Call to Order
 - b. Pledge of Allegiance
 - c. Roll Call
 - d. Land Acknowledgement
 - e. Public Comments Including comment on items both on and not on the meeting agenda.
 - f. Appointments and Proclamations
 - g. Presentations Items pertinent to the City but not relating to other agenda business, including honoring of guests, special awards, or speakers external to the City.
 - h. Consent Agenda Items that are routine or non-controversial in nature approved for inclusion by the Council President, Committee of the Whole, or forwarded by unanimous Committee action. Any Councilmember may request to remove an item from the Consent Agenda and place under New Business for further discussion.
 - i. Public Hearings May be required by City, State, or Federal law or directed by the Council. Examples include but are not limited to Local

- Improvement Districts, zoning changes, biennial budget, annexation, moratoria, and quasi-judicial decisions.
- j. Unfinished Business Items of a general nature, including resolutions and ordinances previously before a standing committee, the Committee of the Whole or <u>full-entire</u> Council.
- k. New Business Items of a general nature, including resolutions and ordinances not previously before a standing committee, the Committee of the Whole or full-entire Council
- 1. Reports Brief summaries of significant City-related activities from the Mayor, City Council, and City Administrator.
- m. Miscellaneous Significant City-related items that may need further Council discussion, action, or City Administration follow-up.
- n. Executive Session
- o. Adjournment
- 3. The order of a **Committee of a Whole meeting** agenda shall be:
 - a. Call to Order
 - b. Pledge of Allegiance
 - c. Land Acknowledgment
 - d. Public Comments including comment on items both on and not on the meeting agenda.
 - e. Presentations
 - f. Public Hearings
 - g. Special Issues Items referred from Council committees, referred at a previous Council meeting, or approved for discussion by the Council President.
 - h. Reports
 - i. Miscellaneous
 - j. Executive Session
 - k. Adjournment or Adjournment to a Special Meeting
- 4. The order of a **Special Meeting** agenda follows the same order of Regular Meetings based on what items need to be addressed. The City Council may not take action on anything not listed on a Special Meeting agenda.

IV. Meeting Conduct

A. Presiding Officer

- 1. All Regular and Special Meetings of the City Council shall be presided over by the Mayor or, in the Mayor's absence, by the Mayor Pro Tempore.
- 2. If neither the Mayor nor the Mayor Pro Tempore is present at a Regular or Special Meeting, the Presiding Officer for that meeting shall be appointed

by a majority vote of those Councilmembers present, provided there is a quorum, and the appointment of a Councilmember as Mayor Pro Tempore shall not abridge their right to vote on matters before the Council.

- 3. All Committee of the Whole meetings shall be presided over by the Council President. If the Council President is temporarily absent, the <u>immediate Past President will serve in that capacity until the Council President returns.</u>

 Council shall elect a Councilmember to serve in that capacity until the Council President returns.
- 4. The Presiding Officer shall preserve strict order and decorum, state all questions coming before the Council, provide opportunity for discussion on each item on the table, and announce the decision of the Council on all subjects. Procedural decisions made by the Presiding Officer may be overruled by a majority vote of the Council.

B. Parliamentary Procedure

Questions of parliamentary procedure not covered by these Rules of Procedure shall be governed by Robert Rules of Order, Newly Revised (latest edition).

C. Quorum

- 1. At all meetings of the City Council, four members shall constitute a quorum for the transaction of business.
- 2. Confirmations of appointments by the Mayor, budget transfers, personnel levels, and formal motions, resolutions, ordinances, and amendments thereto shall require the affirmative votes of four Councilmembers.

D. Seating

Members of the City Council will be seated at the Council dais in order of seniority, except that the Council President will be seated in the center during Committee of the Whole meetings and at the right of the Mayor during Regular and Special Meetings.

E. General Meeting Decorum

- 1. While the City Council is in session, the members must preserve order and decorum and a member shall neither delay nor interrupt the proceedings or the peace of the Council, nor disrupt any member that has the floor.
- 2. Meeting participants should focus on the meeting agenda and confine remarks to the question or matter under discussion.
- 3. A Councilmember desiring to speak shall address the Presiding Officer and when recognized shall confine their remarks to the question under debate.
- 4. Councilmembers shall not be interrupted unless it is to be called to order.

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- 5. No Councilmember shall speak a second time on the same item until each Councilmember has been given an opportunity to speak.
- 6. Councilmembers should speak respectfully to one another, to staff, and to members of the public.
- 7. Councilmembers should be attentive to speakers, minimizing distractions and refraining from side conversations.
- 8. Councilmembers should keep remarks brief, relevant, and nonduplicative.
- 9. Toward the goal of effective and efficient meetings, Councilmembers should arrive prepared, having reviewed materials in advance of the meeting. Clarifying questions may be directed to the City Administrator in advance of the meeting to allow for staff preparation.

F. Motions, Debate, and Voting at Regular or Special Meetings

- Prior to discussion of an action item, a Councilmember must make a motion, which must be seconded by another Councilmember, to place it on the table, except those motions described in <u>subparagraph</u> 3 below, which do not require a second.
- 2. Motions are generally encouraged to be made by a Committee Chair and seconded by a Committee member for those action items previously discussed in standing committees.
- 3. Motions not requiring a second include nominations, withdrawal of a motion, request for a roll call vote, and point of order.
- 4. After a motion has been made and seconded (if required), Councilmembers may discuss their opinions on the issue prior to the vote, including why they will vote for or against the motion.
- 5. Councilmembers may request a presentation or ask clarifying questions of staff prior to beginning debate.
- 6. If a resolution or ordinance, the City Clerk may read the item by title only or, if requested by any Councilmember, the document may be read in its entirety.
- 7. A motion may be withdrawn by the maker of the motion at any time.
- 8. A motion to amend is defined as amending a motion that is on the floor and has been seconded, by inserting or adding, striking out, striking out and inserting, or substituting.
- 9. A motion to call for the question shall close debate on the main motion and is nondebatable. This motion requires a second and fails without a two-thirds majority. Debate is reopened if the motion fails.

- 10. Motions shall be entertained in the order of precedence outlined in the current edition of Robert's Rules of Order Newly Revised (latest edition).
- 11. The Regular or Special Meeting Consent Agenda is adopted by a single motion.
- 12. When the discussion is concluded, the Presiding Officer shall repeat the motion prior to voting.
- 13. Unless otherwise provided for by statute, ordinance, or resolution, votes will be taken by voice, unless a roll call vote is requested by the Presiding Officer or any Councilmember. Voting normally shall be by seniority; however, this procedure may be changed by the Presiding Officer.
- 14. Each member present must vote on all questions before the Council and may abstain only by reason of conflict of interest.
- 15. Silence of a Councilmember during a voice vote shall be recorded as an affirmative vote except where such a Councilmember abstains because of a stated conflict of interest.
- 16. No vote may be cast by proxy.
- 17. The City Council votes on the motion as restated and the Presiding Officer will state the results of the vote.
- 18. In case of a tie vote on any motion, the motion fails subject to conditions outlined in RCW 35A.12.100.
- In cases where there seems to be no opposition, or on questions of little importance, the Presiding Officer may seek approval by unanimous consent.
- 20. When the Council concurs with an item that does not require a formal motion, the Presiding Officer will summarize the Council's consensus at the conclusion of the discussion.

G. Questions of Order

All questions of order shall be decided by the Presiding Officer with the right of appeal to the majority of Councilmembers present.

H. Adjournments

1. All meetings of the Council shall adjourn no later than 10:00 p.m., unless extended by majority approval of the Councilmembers present. If the Council desires to extend the meeting, a motion shall be required of a majority plus one vote or consensus of Councilmembers present. Items not acted on by the 10:00 p.m. deadline shall be deferred to the next respective Council meeting as Unfinished Business, unless Council, by a majority vote or consensus of members present, determines otherwise.

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2. Any Committee of the Whole, Regular, adjourned Regular, Special, or adjourned Special Meeting may be adjourned in the manner as set forth in RCW 42.30.090.

V. Public Participation

- **A. Public Hearings:** The following procedures shall apply to public hearings, except public hearings subject to Tukwila Municipal Code Chapters 18.104 through 18.116, which shall be subject to the procedures specified therein.
 - 1. City staff will provide a report summarizing and providing context to the issue at hand.
 - 2. The proponent shall speak first and is allowed 15 minutes to make a presentation. The Council may ask questions.
 - 3. The opponent is allowed 15 minutes to make a presentation. The Council may ask questions.
 - 4. Each side is then allowed 5 minutes for rebuttal.
 - 5. After the proponents and opponents have used their speaking time, the Council may ask further clarifying questions of the speakers.
 - 6. Members of the public who wish to address the Council on the hearing topic may speak for 5 minutes each.
 - 7. Speakers are asked to sign in on forms provided by the City Clerk.
 - 8. The Council may ask clarifying questions of speakers and the speakers may respond.
 - 9. Speakers should address their comments to the City Council.
 - 10. If a large number of people wish to speak to the issue, the Council may limit the total amount of comment time dedicated to the Public Hearing.
 - 11. Once the Presiding Officer closes the public hearing, no further comments will be accepted, and the issue is open for Councilmember discussion.
 - 12. Any hearing being held or ordered to be held by the City Council may be continued in the manner as set forth by RCW 42.30.100.

B. Public Comment

- Time is set aside at each Committee of the Whole and Regular Meeting for members of the public to address the Council about items both included and not included on the agenda.
- 2. Public comment is to allow members of the community to provide input to the City Council and should not interfere with the ability of the City Council to conduct its business. It is just one of many ways to engage with Councilmembers.
- 3. The Presiding Officer will open the public comment period by explaining how to sign up as well as how any necessary follow-up may occur.

The City Council will also accept public comment on an item at the point when that item is presented during the meeting agenda. Speakers will be limited to commenting once per item during a meeting.

- 4. Speakers are asked to sign in on forms provided by the City Clerk.
- 5. Speakers must wait to be recognized by the Presiding Officer.
- 6. Speakers are requested to first state their name for the record.
- 7. Speakers should limit their remarks to 5 minutes or less, unless granted additional time by the Presiding Officer or majority of the Council.
- 8. All remarks should be addressed to the Council as a whole and not to individual Councilmembers, City staff, or members of the audience.
- 9. No speaker may donate speaking time to another individual.
- 10. If a large number of people wish to speak to a particular issue, the Council may limit the total amount of comment time dedicated to that issue.
- 11. Comments should not be taken on items subject to quasi-judicial consideration unless it is during a specified public hearing.
- 12. Written comments may be submitted to the City Clerk or designee for distribution to the City Council. If seven copies are not provided by the submitter, copies will be distributed to the City Council by the next day.
- 13. The Council has the right to invite anyone to speak at times other than the public comment period, which is done by consensus, unanimous consent or majority vote.
- 14. In general, Councilmembers should refrain from engaging in dialogue with commenters, but exceptions can be made to briefly request clarifying information only.
- 15. Councilmembers should not call on staff to give answers to public commenters on the spot.
- 16. The Presiding Officer will thank each speaker in turn.

C. Disruptions

- 1. Disruptions of a Council meeting are prohibited and include but are not limited to the following:
 - a. Failure of a speaker to comply with the allotted public comment time.
 - b. Outbursts from members of the public who have not been recognized by the Presiding Officer.
 - c. Interfering with other individuals desiring to provide public comment.
 - d. Behavior that intentionally disrupts or impedes attendance or participation at a meeting.
- 2. If an individual is disruptive, the Presiding Officer may terminate that individual's comment period, request assistance to direct an individual to

- their seat or, in extreme cases, request assistance in removing the individual from the meeting room.
- 3. If a meeting has become disrupted to the point of a failure of resuming business, the Presiding Officer should call for a motion to recess.
- 4. If order cannot be restored, the City Council may order the meeting room cleared and continue in session or may adjourn the meeting and reconvene at another location selected by majority vote of the members pursuant to RCW 42.30.050. Members of the press, except those participating in the disturbance, are allowed to attend, and final disposition may be taken only on matters appearing on the agenda.

VI. <u>City Council Committees</u>

A. Standing Committees

- 1. The City Council may choose to implement a framework of standing Committees, comprising three Councilmembers each, to aid in the transaction of its business.
- 2. The standing Committee titles, scopes of authority, and schedule will be adopted by resolution in January of each year.
- 3. The scopes of the standing Committees will be balanced in accordance with the City's workload.
- 4. The Council President shall appoint the chair and membership of each Committee by the second Regular Meeting of each year.
- 5. The standing Committees shall consider and make policy recommendations to the City Council. Committees may at times refer items to the <u>full-entire</u> Council with no recommendation.
- 6. Each Committee Chair shall report to the Council the findings of the committee.
- 7. Each Committee Chair may review and approve the Committee agenda and will approve Committee minutes before distribution. The Committee Chair can authorize the cancellation of a Committee meeting.
- 8. In the event a Committee member is unable to attend a meeting, another Councilmember may attend in the absent member's place. If no replacement can be found, the meeting may still take place with two members.
- 9. Public comment is typically not accepted at Council committee meetings, but the Chair may make an exception in rare circumstances.

B. Ad Hoc Committees

The City Council may establish such ad hoc committees as may be appropriate to consider special matters that do not readily fit the standing committee structure or that require a special approach or emphasis.

VII. Council Vacancies

A. Vacancy

A Council position becomes vacant upon the resignation, recall, forfeiture of position, or death of a Councilmember. The remaining members of the governing body shall appoint a qualified person to fill the vacant position.

B. Resignation

- 1. A written resignation including an effective date must be submitted to the City Council in writing.
- 2. The City Council accepts a resignation by a motion and vote.

C. Appointment

If a vacancy occurs in the office of Councilmember, the Council will follow the procedures outlined in RCW 35A.12.050. To fill the vacancy with the most qualified person available until an election is held, the Council will widely distribute and publish a notice of the vacancy, the procedure, and any application form for applying. The application forms will be used in conjunction with an interview of each candidate to aid the Council selection of the new Councilmember.

VIII. Public Records Compliance Other Responsibilities

A. <u>Public Records Act</u> Compliance

- 1. Each Councilmember is responsible for complying with RCW 42.56, laws that govern public records.
- 2. Paper and electronic records that relate to the functional responsibility of the recipient or sender as a public official constitute a public record, which is subject to public inspection in accordance with RCW 42.56.
- 3. Councilmembers should send and receive messages related to City business through the City's email system
- 4. Emails and/or text messages transmitted through personal accounts and devices are public records and must be retained accordingly.
- 5. Councilmembers shall not communicate in any electronic format with another Councilmember during a Council meeting.
- 6.5. Social media posts are a public record. Wherever possible, posting should contain links directing users back to the City's official website for in-depth information, forms, documents, or online services necessary to conduct official City business.
- 7.6. Public records created or received by a Councilmember will be transferred to the Legislative Analyst for retention by the City in accordance with retention requirements under state law.
- **8.**7. Public records that are duplicates of those in the possession of City staff, such as meeting agendas, are not required to be retained.

B. Open Public Meetings Act Compliance

- 1. If a quorum of the City Council is anticipated at a community or regional event or meeting, the Legislative Analyst or designee will evaluate the circumstances to determine if a notice of attendance or Special Meeting is needed.
- 2. For events not related to City business, four or more Councilmembers may attend, but may not discuss City business.
- 3. For events related to City business where a notice of attendance or Special Meeting has not been issued, three Councilmembers may attend. A fourth arriving member will need to leave.
- 4. Councilmembers should not engage in email or text threads or other communications involving a quorum of the Council.
- 5. Councilmembers should refrain from commenting on social media conversations involving other Councilmembers.
- 6. Councilmembers shall silence cell phones and other electronic devices during meetings. To maintain transparency and to ensure that all discussion and deliberation occurs publicly on the record, Councilmembers shall not communicate in any electronic format with another Councilmember during a Council meeting.

C. Code of Ethics

- Councilmembers must comply with the Code of Ethics for Elected Officials as codified at Tukwila Municipal Code Chapter 2.97
- 2. Councilmembers shall not attempt to coerce or influence staff to engage in any act that is in conflict with, or creates an appearance of conflict with, the performance of official duties as cited in the City's Code of Ethics for Employees and Appointed Officials as codified at Tukwila Municipal Code Chapter 2.95.

IX. Joining the City Council

A. Swearing-in

- As provided for in RCW 29A.60.20, Councilmembers shall take an official oath of office upon commencement of their term of office. The oath may be given by the Mayor, City Clerk, or a judicial officer and will be recorded with King County
 - a. Newly elected Councilmembers will take an oath of office at the first Regular or Special Council meeting after the first of the year.
 - b. Newly appointed Councilmembers will take an oath of office at the first Regular or Special Council meeting following their appointment.

B. Orientation

- 1. New Councilmembers will be scheduled for orientation meetings with the Mayor, City Administrator, Legislative Analyst, City Clerk, each Department Director, and the City Attorney within 30 days of election or appointment.
- 2. New Councilmembers are expected to review the City of Tukwila Councilmember Handbook, City Council Rules of Procedure, the Equity Policy, the AWC Mayor and Councilmember Handbook, and other relevant information.

C. Required Training

Councilmembers shall receive the training required by the State of Washington on the fundamentals of the Open Public Meetings Act (OPMA), Public Records Act (PRA), and records retention requirements per RCW 42.56.150.

D. General Training

Councilmembers are encouraged to attend training on the role of a City Councilmember such as that which is offered by Association of Washington Cities.

X. Councilmember Travel and Training

A. Purpose

- 1. Councilmembers are encouraged to be actively involved in city, county, state, regional and national organizations for the benefit of the Tukwila community.
- 2. Councilmembers may travel and attend training, education sessions, conferences, and meetings, and reasonable expenses will be reimbursed in accordance with city procedures applicable to employees and officials, subject to budgetary limit set by the full Council.
- 3. Councilmembers should report out on conferences and trainings attended.

B. Travel Budget

- 1. Budgets for City Council travel and training will be set during the biennial budget adoption and adjusted through the annual budget amendment process, if necessary.
- 2. All Councilmembers will have discretionary access to travel funds.
- 3. The entire Council, by majority, will make the final decision on use of funds should issues arise.

C. Travel Expenses

- 1. Councilmembers should exercise prudent judgment in incurring travel expenses on official city business.
- Expenses eligible for reimbursement include standard (coach) airfare, baggage fees, ground transportation, mileage, registration, lodging, and meals (except alcohol).

- 3. All receipts must be retained and submitted for processing in accordance with current procedures established by the Finance Department.
- 4. Councilmembers may reserve a City vehicle for business travel when available.

XI. Voucher Review

A. Purpose

- 1. Vouchers are the checks with which the City pays its bills. Before the entire Council approves vouchers on the Consent Agenda at a Regular or Special meeting, each transaction has gone through multiple layers of review, starting with the individual staff person responsible for the payment, to supervisor, and, if appropriate, the Department Director depending on dollar threshold. Each transaction is then reviewed by designated Finance Department staff for final authorization and issuance. These checks and balances help protect the City and provide assurance that all claims presented for payment are complete and in compliance with established budget and policies.
- 2. At the beginning of each year, the Legislative Analyst will create a schedule rotating the task among all Councilmembers.
- 3. The obligation of the Councilmember providing the review is to gain a general understanding of City expenditures and ensure alignment with city budget and policies.
- 4. If the Councilmember has a concern about any expenditure and how it fits with established budget and policies, they should request background information or clarification from the Finance Director or designated staff. In rare cases, the Councilmember may want to alert the full Council prior to voucher approval.
- 5. The reviewing Councilmember should verbally attest to their review prior to the City Council's approval of vouchers on a Consent Agenda.

Attachment 1

NI. Inches	Ċ	41.		
Number	Ž	Kule		Description
-	City Cou	uncil Po	City Council Powers and Duties	
	C. Work	king Rel	Working Relationship with City Administration	
(C)		-	Councilmembers should approach work with a collaborative spirit, assuming that city staff also want a successful outcome loward what is best for the City of Tukwila.	New Retreat outcome
		2	Councilmembers should communicate with staff in a respectful tone that acknowledges their professionalism, experience, and expertise.	
		က်	If a Councilmember has a concern with staff behavior or something a staff member says in any setting, they will address that concern to the Mayor and City Administrator.	
	D. Requ	sets for	Requests for Administration Staff Assistance	
(D)		₹.	Requests for staff time in the form of assistance or a work product should be made through appropriate channels, which are determined based upon the nature of the request.	New Replaces existing CC-POL-02
		2	Requests for staff time are either minimal , with limited impact, or significant , affecting schedules, work assignments, or staffing levels.	
		က်	No Councilmember shall request or direct staff to initiate any significant action, project or study without the consent of a majority of the Council obtained during a Committee of the Whole or Regular or Special Meeting.	
		4.	The City Council should consider existing City priorities, budget and staffing levels when deliberating such a request. If approved by the full Council, the request will be noted on an appropriate committee work plan.	
		5.	Regardless of the level of staff assistance, written information provided by staff should be distributed to all Councilmembers.	
≓	City Council Meetings	uncil Me	eetings	
	D. Exect	Executive Sessions	ssions	
II(D)3) 교	ouncilm rohibitio	Councilmembers must keep confidential all written materials and verbal information provided during Executive Sessions. This Apply after an individual no longer serves on the City Council.	Amendment to further clarify legal obligations.
≡	Meeting Conduct	g Condu	nct	
	A. Presi	Presiding Officer	fficer	

IV(A)3	All Committee of the Whole meetings shall be presided over by the Council President. If the Council President is temporarily absent, the <u>immediate Past President will serve in that capacity until the Council President returns.</u>	Amendment to simplify the practice.
E. Gene	General Meeting Decorum	
IV(E)	6. Councilmembers should speak respectfully to one another, to staff, and to members of the public.	New Dottoot cuttoms
	7. Councilmembers should be attentive to speakers, minimizing distractions and refraining from side conversations.	Ketreat outcome
	8. Councilmembers should keep remarks brief, relevant, and nonduplicative.	
	9. Toward the goal of effective and efficient meetings, Councilmembers should arrive prepared, having reviewed materials in advance of the meeting. Clarifying questions may be directed to the City Administrator in advance of the meeting to allow for staff preparation.	
H. Adjo	Adjournments	
IV(H)1	All meetings of the Council shall adjourn no later than 10:00 p.m., unless extended by majority approval of the Councilmembers present.	Amendment to provide flexibility
	If the Council desires to extend the meeting, a motion shall be required of a majority plus one vote of Councilmembers present. Items not acted on by the 10:00 p.m. deadline shall be deferred to the next respective Council meeting as Unfinished Business, unless Council, by a majority vote of members present, determines otherwise.	to cover Committee of the Whole, Regular and Special meetings.
≥	Public Participation	
7	B. Public Comment	
V(B)2	Public comment is to allow members of the community to provide input to the City Council and should not interfere with the ability of the City Council to conduct its business. It is just one of many ways to engage with Councilmembers.	Amendment Retreat outcome
V(B)3	The Presiding Officer will open the public comment period by explaining how to sign up as well as how any necessary follow-up may occur.	New Retreat outcome
V(B)4	The City Council will also accept public comment on an item at the point when that item is presented during the meeting agenda. Speakers will be limited to commenting once per item during a meeting.	Proposed for deletion, covered by #13
V(B)14	In general, Councilmembers should refrain from engaging in dialogue with commenters, <u>but exceptions can be made to briefly request</u> <u>clarifying information only.</u>	Amendment to provide more flexibility. Retreat outcome.
V(B)15	Councilmembers should not call on staff to give public answers on the spot.	New Retreat outcome

V(B)16	The Presiding Officer will thank each speaker in turn.	New
		Retreat outcome
	If order cannot be restored, the City Council may order the meeting room cleared and continue in session or may adjourn the meeting and reconvene at another location selected by majority vote of the members pursuant to RCW 42.30.050. Members of the press, except those participating in the disturbance, are allowed to attend, and final disposition may be taken only on matters appearing on the	Amendment to pull in more language from RCW for clarity.
	<u>agenda.</u>	
VI. City C	City Council Committees	
A. St	Standing Committees	
VI(A)9	Public comment is typically not accepted at Council committee meetings, but the Chair may make an exception in rare circumstances.	New to match common practice.
VII. Counc	Council Vacancies	
B. Re	Resignation	
VII(B)	1.A written resignation including an effective date must be submitted to the City Council in writing.	Amendment to eliminate redundancy.
VIII. Public	Public Records Compliance Other Responsibilities	
A. Pu	Public Records Act_Compliance	
VIII(A)5	Councilmembers shall not communicate in any electronic format with another Councilmember during a Council meeting.	Removes #5 to be added under
B. Or	Open Public Meetings Act Compliance	
	1 If a chicking of the City Council is apticipated at a community or regional eyent or meeting the Legislative Apalyst or designee will	WeN
		Matches current practice and state
	2. For events not related to City business, four or more Councilmembers may attend, but may not discuss City business.	law
	3. For events related to City business where a notice of attendance or Special Meeting has not been issued, three Councilmembers	Retreat outcome (#6)
	-	
	5. Councilmembers should refrain from commenting on social media conversations involving other Councilmembers.	
	•	
	that all discussion and deliberation occurs publicly on the record, Councilmembers shall not communicate in any electronic format with another Councilmember during a Council meeting.	

C. Code o	Code of Ethics	
VIII(C) 2	 Councilmembers must comply with the Code of Ethics for Elected Officials as codified at Tukwila Municipal Code Chapter 2.97 Councilmembers shall not attempt to coerce or influence staff to engage in any act that is in conflict with, or creates an appearance of conflict with, the performance of official duties as cited in the City's Code of Ethics for Employees and Appointed Officials as codified at Tukwila Municipal Code Chapter 2.95. 	New
IX. Joining th	Joining the City Council	
A. Swear	Swearing-in	
IX(A) <u>1.</u>	X(A) 1. As provided for in Revised Code of Washington 29A.60.20, Councilmembers shall take an oath of office upon commencement of their term of office. The oath may be given by the Mayor, City Clerk, or a judicial officer and will be recorded with King County.	New, matches current long- standing practice
2.	2. Newly elected Councilmembers will take an oath of office at the first Regular or Special Council meeting after the first of the year.	
<u>.</u>	 Newly appointed Councilmembers will take an oath of office at the first Regular or Special Council meeting following their appointment. 	
B. Orient	<u>Orientation</u>	
IX(B) <u>1.</u>	1. New Councilmembers will be scheduled for orientation meetings with the Mayor, City Administrator, Legislative Analyst, City Clerk, each Department Director, and the City Attorney within 30 days of election or appointment.	New, matches current practice
2. Equ	2. New Councilmembers are expected to review the City of Tukwila Councilmember Handbook, City Council Rules of Procedure, the Equity Policy, the AWC Mayor and Councilmember Handbook, and other relevant information.	
C. Requi	Required Training	
IX(C)	Councilmembers shall receive the training required by the State of Washington on the fundamentals of the Open Public Meetings Act (OPMA), Public Records Act (PRA), and records retention requirements per RCW 42.56.150.	New, points to RCW
D. Gener	General Training	
IX(C) Co	Councilmembers are encouraged to attend training on the role of a City Councilmember such as that which is offered by Association of Washington Cities.	New

×	Council	Councilmember Travel and Training	
	Ą.	Purpose	
		1. Councilmembers are encouraged to be actively involved in city, county, state, regional and national organizations for the Matches current practice benefit of the Tukwila community.	JL-CC-Ub actice
		2. Councilmembers may travel and attend training, education sessions, conferences, and meetings, and reasonable expenses with city procedures applicable to employees and officials, subject to budgetary limit set by the full Council.	
		3. Councilmembers should report out on conferences and trainings attended.	
	<u>B</u>	. Travel Budget	
		1. Budgets for City Council travel and training will be set during the biennial budget adoption and adjusted through the annual budget amendment process, if necessary.	
		2. All Councilmembers will have discretionary access to travel funds.	
		3. The entire Council, by majority, will make the final decision on use of funds should issues arise.	
	ان	. Travel Expenses	
		1. Councilmembers should exercise prudent judgment in incurring travel expenses on official city business.	
		2. Expenses eligible for reimbursement include standard (coach) airfare, baggage fees, ground transportation, mileage, registration, lodging, and meals (except alcohol).	
		3. All receipts must be retained and submitted for processing in accordance with current procedures established by the Finance Department.	
		4. Councilmembers may reserve a City vehicle for business travel when available.	

XI. Vouc	<u>Voucher Review</u>	
	 A. Purpose 1. Vouchers are the checks with which the City pays its bills. Before the entire Council approves vouchers on the Consent Agenda at a Regular or Special meeting, each transaction has gone through multiple layers of review, starting with the individual staff person responsible for the payment, to supervisor, and, if appropriate, the Department Director depending on dollar threshold. Each transaction is then reviewed by designated Finance Department staff for final authorization and issuance. These checks and balances help protect the City and provide assurance that all claims presented for payment are complete and in compliance with established budget and policies. 2. At the beginning of each year, the Legislative Analyst will create a schedule rotating the task among all Councilmembers. 3. The obligation of the Councilmember providing the review is to gain a general understanding of City expenditures and ensure alignment with city budget and policies. 4. If the Councilmember has a concern about any expenditure and how it fits with established budget and policies, they should request background information or clarification from the Finance Director or designated staff. In rare cases, the Councilmember may want to alert the full Council prior to voucher approval. 	New Replaces existing POL-CC-07 Matches current practice
	5.The reviewing Councilmember should verbally attest to their review prior to the City Council's approval of vouchers on a Consent Agenda.	



TUKWILA CITY COUNCIL OPERATING POLICY

Number: CC-POL-02

Page 1 of 1

TITLE: INDIVIDUAL COUNCILMEMBER REQUESTS FOR ADMINISTRATION STAFF ASSISTANCE

PURPOSE:

Requests for Administration staff assistance by Councilmembers should be made through appropriate channels, which are determined based upon the nature of the request. Because individual Councilmembers do not have the authority to direct the work of City staff, this policy describes how to obtain majority consensus when appropriate. Staff assistance requests can be either:

- General = minimal impact on staff time
- Significant = affecting schedules, work assignments, or staffing levels.

Significant requests of staff can include technical assistance, report development, research requests, and more. Such requests should be made during a Council meeting so that majority consensus can be easily requested and the outcome is clear. The Council should consider existing City priorities and current staffing levels when deliberating on such a request.

STATEMENT OF POLICY AND/OR PROCEDURES:

- 1. Requests for *general staff assistance* can be made in person, by phone, during a committee meeting or via email with a copy to the Council President, Council Analyst, Department Head, and City Administrator.
- 2. Requests for *significant staff assistance* should be identified during a Committee of the Whole or Regular Meeting and must receive majority consensus.
- 3. If a request for *significant staff assistance* is approved by the full Council in a Committee of the Whole or Regular Council meeting, it will be noted on an appropriate committee work plan.
- 4. If an item is time-sensitive and cannot wait for the next Committee or Council meeting, the Councilmember and Council President will work with the City Administrator on the best course of action.
- 5. Regardless of the level of staff assistance, written information provided by staff should be distributed to all Councilmembers via email or hard copy.

END

Title: INDIVIDUAL	COUNCILMEMB	SER REQUESTS FOR ADMINISTRATION S	STAFF ASSISTANCE
Effective Date:	Superced	des: Approved by the City Co	uncil on the 2 nd day
December 3, 2013	N/A	of December, 2013	
City Attorney:	545	4	
Council President:	Kathan 1	tougardes-	

Proposed for replacement by new Council Rule X: Councilmember Travel and Training



TUKWILA CITY COUNCIL OPERATING POLICY

Number: CC-POL-06

Page 1 of 2

TITLE: COUNCILMEMBER TRAVEL

PURPOSE:

Councilmembers are encouraged to be actively involved in city, county, state, regional and national organizations that affect Tukwila, its residents, and its businesses. Education, lobbying, professional responsibilities, (e.g. policy boards, offices, and committees), public relations, and relationship-building with other agencies are examples of activities for which travel funds can be used. While the entire Council approves the travel budget, it is up to individual Councilmembers to decide how best to use their own travel allotment.

REFERENCES:

N/A

STATEMENT OF POLICY AND/OR PROCEDURES:

I. Travel Budgets

- A. Budgets for Council travel will be set during the biennial budget process and adjusted during the second year, if necessary.
- B. Review of the preceding year's travel may serve as a guide in allocating travel for the following year.
- C. The Council will consider the City's financial situation in setting its annual travel budget.

II. Travel Decisions

- A. Beginning each year, after funds for local meetings, the Council retreat, and meals are subtracted, each Councilmember will be allotted an equal share of the remaining Council travel budget for use during the remainder of the year. That amount shall be communicated to all Councilmembers as soon as available.
- B. Any Councilmember's travel funds which are not planned to be used in that year may be returned to the shared travel fund for use by other Councilmembers.
- C. Upon returning from a class or conference, Councilmembers will prepare an oral or written report for the Council. If more than one Councilmember attends, a consolidated report may be presented.
- D. Sister City related travel is not budgeted separately and will be funded from the individual Councilmember's travel allocation.
- E. The entire Council, by majority, will make the final decision on use of funds if issues arise.

III. Travel Expenses

- A. The City will pay for airfare, ground transportation, registration, hotel, and meals when a Councilmember is on official travel.
- B. The City will not assume costs for a spouse, partner or guest.
- C. A daily record of expenses for lodging, meals, transportation, and incidental expenses should be maintained, with receipts attached to the record. An itemized bill should be kept for meals. The record and receipts will be submitted to the Finance Department and processed in accordance with current procedures.

IV. Travel Arrangements

- A. City Council travel will be coordinated through the Council Analyst, who will monitor the travel budget as well as make travel arrangements if desired by the Councilmember.
- B. Intention for out-of-state travel should be communicated to the Council President.
- C. Significant effort will be made to secure the best value for airfare and lodgings.

V. Miscellaneous

- A. When a City vehicle is available, it may be reserved by Councilmembers for appropriate business-related travel.
- B. If a Councilmember uses his or her personal vehicle for City-related travel, mileage will be reimbursed according to IRS rules.

END

Title: COUNCILMEMBER TRAVEL					
Effective Date: December 3, 2013 Supercedes: N/A Approved by the City Council on the 2 nd day of December, 2013					
City Attorney:	Sh	,			
Council President: Kay	Council President: Kathy Hougardes				



TUKWILA CITY COUNCIL OPERATING POLICY

Number: CC-POL-07

Page 1 of 1

TITLE: COUNCILMEMBER VOUCHER REVIEW

PURPOSE:

The purpose of this policy is to assist the City with timely processing and release of payment claims vouchers and to distribute the responsibility equally among Councilmembers. Vouchers are the warrants or checks with which the City pays its bills. Before the entire Council approves vouchers at a Regular Council Meeting, the vouchers undergo review by the initiating department Director, the Accounts Payable Fiscal Specialist, the Accounts Payable Fiscal Coordinator, the Finance Director, and one individual Councilmember. These thorough checks and balances protect the City and provide assurance that all claims presented for payment are complete and in compliance with established policies.

REFERENCES:

Revised Code of Washington 42.24 Administrative Policy 300-06

STATEMENT OF POLICY AND/OR PROCEDURES:

- 1. In December of each year, the Council Analyst will draw up a schedule for the next year so the task is rotated among the Council members.
- 2. The vouchers are available for review no later than noon on Friday; the review needs to be completed before Monday's Regular Council Meeting.
- 3. Vouchers are located on the table by the Finance Director's office.
- 4. If the designated Councilmember is unable to review vouchers on his or her assigned dates, he or she will inform the Council Analyst, who will assist in obtaining a substitute.
- The obligation of the Councilmember providing the review is to gain a general understanding of City expenditures and confidence that the transactions are consistent with City policies with a particular emphasis on large, unusual, or sensitive items.
- 6. Questions that arise during this stage of review should be addressed to the Finance Director or the City Administrator.
- 7. Voucher review training will be provided to new Councilmembers under the direction of the Council President.

END

Title: COUNCILMEMBER VOUCHER REVIEW					
Effective Date: Supercedes: Approved by the City Council on the 2 nd day					
December 3, 2013 N/A of December, 2013					
City Attorney:	SI				
Council President: Ka	this Louge	rder			